

Message Text

SECRET

PAGE 01 ANKARA 00999 052217Z

63

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

----- 072651

O 052128Z FEB 76

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC NIACT IMMEDIATE 2341

INFO SECDEF WASHDC IMMEDIATE ZFF

AMEMBASSY ATHENS

AMEMBASSY NICOSIA

AMCONSUL ADANA

AMCONSUL ISTANBUL

AMCONSUL IZMIR

USMISSION NATO

DIRNSA WASHDC

USNMR SHAPE

CINCUSAFE

CINCEUR

USDOCOSOUTH NAPLES

CINCUSAREUR

CINCUSNAVEUR LONDON

S E C R E T ANKARA 0999

EXDIS

MILITARY ADEES HANDLE AS SPECAT EXCLUSIVE

E.O.11652: GDS

TAGS: MASS, MARR, PFOR, TU

SUBJECT: TURKISH BASE NEGOTIATIONS

REF: A) STATE 28134, B) ANKARA 958, C) STATE 26984,

D) ANKARA 954, E) STATE 20341, F) ANKARA 712, G) STATE 28133

1. AMBASSADOR OPENED FEBRUARY 5 NEGOTIATING SESSION
WITH SEC GEN ELEKDAG BY EXPLORING POSSIBILITIES FOR
MEETING U.S. LEGAL NEEDS IN PARAGRAPH 1,
ASSISTANCE AND DURATION ARTICLE ALONG LINES SUGGESTED
PARAGRAPH 3, REF A. AS EXPECTED ELEKDAG REJECTED

SECRET

SECRET

PAGE 02 ANKARA 00999 052217Z

AMBASSADOR'S FIRST PROPOSAL TO DELETE REFERENCE TO

JULY 12, 1947 AGREEMENT WHILE KEEPING REFERENCE TO "RELEVANT AGREEMENTS IN FORCE" FOR REASONS ELEKDAG HAD EXPRESSED EARLIER. ELEKDAG ALSO OBJECTED TO SEPARATE EXCHANGE OF NOTES TO SERVE THIS PURPOSE FOR A NUMBER OF REASONS BEARING ON BOTH PARLIAMENTARY AND MILITARY SENSITIVITIES. ELEKDAG THEN SUGGESTED SOME OTHER FORMULATIONS FOR PARAGRAPH 1, U.S. ARTICLE XX WHICH AMBASSADOR REJECTED. FINALLY, ELEKDAG SUGGESTED ADDING FOLLOWING PHRASE TO FIRST SENTENCE: "AND WITHIN THE FRAMEWORK OF EXISTING AGREEMENTS AS APPLICABLE." LAST SENTENCE IN U.S. ARTICLE XX(1) WOULD BE DROPPED. ELEKDAG SAID HE WOULD CHECK OUT LANGUAGE WITH THE TGS AND ASKED THE AMBASSADOR TO OBTAIN THE VIEWS OF HIS GOVERNMENT. (COMMENT: WE THINK THIS MAY MEET OUR NEEDS. PLEASE ADVISE.)

2. ARTICLE V WAS THEN RAISED AND, AFTER CONSIDERABLE DISCUSSION, ELEKDAG PROPOSED FOLLOWING REVISION OF LAST SENTENCE OF SECOND PARAGRAPH OF ARTICLE V(3) TO MEET U.S. CONCERNS OVER U.S. EQUIPMENT: QUOTE: IN THE EXERCISE OF HIS RESPONSIBILITIES REGARDING U.S. EQUIPMENT, THE U.S. SENIOR OFFICER SHALL RESPECT THE JOINT USE ARRANGEMENTS ENVISAGED IN ARTICLE VII OF THIS AGREEMENT. UNQUOTE ELEKDAG STOOD FIRM BEHIND TURKISH POSITION ON OTHER BRACKETED LANGUAGE. (COMMENT: FOR REASONS STATED REF B, THE AMBASSADOR WILL NOT RAISE THIS ARTICLE AGAIN.)

3. ARTICLE XIV ON OPERATIONS AND MAINTENANCE COSTS WAS THEN DISCUSSED. TURKS ACCEPTED TEXT AS AMENDED REF C WITH ONE SLIGHT ADDITION. THEY WISH TO INSERT "ANY REQUIRED ADDITIONAL" BEFORE THE WORD "CONSTRUCTION" IN PARAGRAPH 3 OF THIS ARTICLE AS CLARIFICATION THAT TURKS WOULD NOT BE REQUIRED TO REIMBURSE THE CONSTRUCTION COSTS OF BUILDINGS ORIGINALLY BUILT BY U.S. BUT NOW OCCUPIED BY TURKS. U.S. SIDE ACCEPTED THIS CHANGE AND ARTICLE WAS AGREED AD REFERENDUM.

4. THE DISCUSSION ON ANNEXES, CONSTRUCTION/CHANGE, AND IMPORT/EXPORT (ARTICLES VII AND VIII) BEGAN AT
SECRET

SECRET

PAGE 03 ANKARA 00999 052217Z

SQUARE ONE SINCE PACKAGE WORKED OUT IN WORKING GROUP SESSIONS HAD FALLEN APART (REF D). ELEKDAG MADE SPECIAL PLEA FOR RETENTION OF TURKISH LANGUAGE FOR PARAGRAPH 3 OF ARTICLE VIII RE PROCEDURES FOR CUSTOMS CONTROL OF ARMS, AMMUNITION, AND EQUIPMENT OF A CLASSIFIED NATURE, ARGUING THAT SUBSTANTIALLY THES FORMULA WAS ACCEPTED BY U.S. IN 1969 DCA. HE GAVE FORMAL ASSURANCES THAT PROCEDURES WOULD BE THE SAME AS THOSE

PREVAILING BEFORE PROVISIONAL STATUS. ELEKDAG OFFERED SOME LANGUAGE CHANGES FOR PARA ONE OF ARTICLE VIII INCLUDING DELETION OF FINAL TURKISH CLAUSE. OTHERWISE, NO PROGRESS WAS MADE IN REMOVING BRACKETED LANGUAGE, ALTHOUGH THE BULK OF TODAY'S FOUR-HOUR SESSION WAS DEVOTED TO THESE ARTICLES. AS INDICATED REF E, TURKS SEEMED TO PLACE MOST EMPHASIS ON PRIOR GOT APPROVAL FOR IMPORTATION OF MAJOR ITEMS OF EQUIPMENT. (COMMENT: WHEN WE RETURN TO ARTICLES VII AND VIII TOMORROW, WE WILL STILL BE SHORT OF POINT WE HAD ATTAINED WHEN ASULA-GARDNER PACKAGE FELL APART. WE CONTINUE TO BELIEVE THAT THIS IS SUBJECT WHICH MUST BE SETTLED BEFORE WASHINGTON VISIT, HOWEVER, AND WILL DO OUR BEST TO DO SO.)

5. WHEN US TEAM OFFERED TO DROP SECOND SENTENCE OF ARTICLE XIII ON LAND AREAS PURSUANT REF E, ELEKDAG RETREATED FROM HIS EARLIER POSITION AND ATTEMPTED TO DEFEND HIS JANUARY 26 FORMULATION (REF F). AFTER CONSIDERABLE DISCUSSION, HE REVEALED THAT GOT HAD DISCOVERED THAT US LANGUAGE WOULD ENGAGE TURKISH PORT AUTHORITIES AND STATE MARITIME BANK TO CONTINUE TO PROVIDE INDEFINITELY STORAGE AND OFFICE SPACE AT ISTANBUL, ISKENDERUN AND IZMIR, AND PERHAPS PERMIT THE USG TO SEEK CANCELLATION OF EXISTING ARRANGEMENTS UNDER WHICH US PAYS FOR USE OF SOME OF THIS PROPERTY. AFTER US TEAM HAD ONCE AGAIN REJECTED TURKISH DRAFT FOR ARTICLE XIII, ELEKDAG PROPOSED THE FOLLOWING REVISION OF US DRAFT: BEGIN TEXT: STATE-OWNED LAND AREAS, INCLUDING ALL IMPROVEMENTS, UTILITIES, EASEMENTS AND RIGHTS OF WAY ALREADY ALLOCATED TO THE GOVERNMENT OF THE UNITED STATES OF AMERICA DIRECTLY BY THE GOVERNMENT OF THE REPUBLIC OF TURKEY ON THE EFFECTIVE DATE OF THIS AGREEMENT SHALL CONTINUE TO BE AVAILABLE FOR THE PURPOSES OF THIS AGREEMENT WITHOUT COST TO OR CLAIMS AGAINST THE UNITED STATES OF AMERICA. END TEXT. (COMMENT: U.S. TEAM BELIEVES TURKISH SECRET

SECRET

PAGE 04 ANKARA 00999 052217Z

OBJECTIVE IS LEGITIMATE AND THAT THIS FORMULATION IS ACCEPTABLE. A REVIEW OF LOCAL AGREEMENTS DISCLOSES THAT ALL U.S. OPERATIONS IN COUNTRY, WITH ONE EXCEPTION, ARE CONDUCTED ON STATE-OWNED LAND AREAS OR IN PRIVATELY LEASED FACILITIES. THE EXCEPTION IS BELBASI, WHERE THE U.S. HAS ALREADY AGREED IN PRINCIPLE DURING IMPLEMENTING AGREEMENT NEGOTIATIONS TO PAY FOR CERTAIN LAND AND RIGHTS OF WAY WHICH BELONG TO A LOCAL UNIVERSITY.

6. IN ACCORDANCE REF G, AMBASSADOR MADE FURTHER EFFORT TO PERSUADE TURKS TO ACCEPT U.S. LANGUAGE ON CONSULTATIONS (ARTICLE XXI) REPEATING IN DETAIL OUR CONCERNS RE TURKISH LANGUAGE. ELEKDAG, HOWEVER, STRESSED THAT HE WAS NOT RPT NOT PREPARED TO MOVE FURTHER THAN TURKISH TABLED TEXTS, WHICH HE SAID PROVIDED AMPLE ASSURANCES THAT GOT WOULD NOT RPT NOT SUSPEND PRIMARY

MISSIONS UNLESS THEY WERE THE SUBJECT OF DISPUTE.

7. ELEKDAG FORMALLY TABLED TURKISH ARTICLE PROVIDING THAT A JOINT USE PLAN BE WORKED OUT FOR THE COMMUNICATIONS SYSTEM. THE AMBASSADOR SPENT SOME TIME ATTEMPTING TO PERSUADE TURKS THAT THIS NEED NOT RPT NOT BE INCLUDED IN THE AGREEMENT AND OFFERED TO CONFIRM BY EXCHANGE OF NOTES CONTINUATION OF THE EXISTING FORWARD SCATTER SYSTEM ARRANGEMENTS. ELEKDAG RESPONDED THAT TURKISH MILITARY CONSIDER COMMUNICATIONS SHARING ARRANGEMENTS A KEY ELEMENT OF OUR MUTUAL COOPERATION. SINCE THE SITES ARE DEFINED AS INSTALLATIONS UNDER THE AGREEMENT, HE ARGUED THAT A JOINT USE PLAN FOR THE SYSTEM SHOULD APPEAR IN AN ANNEX AND MENTION THEREOF SHOULD APPEAR IN THE TEXT. HE REITERATED THAT GOT HAD NO PLANS TO REQUEST ADDITIONAL CIRCUITS. (COMMENT: WE DO NOT FULLY UNDERSTAND WASHINGTON'S CONCERN THAT THIS ARTICLE WILL SET PRECEDENTS DETRIMENTAL TO GREEK NEGOTIATIONS. IN ANY EVENT, THIS POINT DOES NOT SERVE US WELL AT NEGOTIATING TABLE. WE WILL NEED STRONGER ARGUMENT IF WE ARE TO PERSUADE TURKS TO DROP THIS ARTICLE.)

8. NEXT NEGOTIATING SESSION WAS SCHEDULED FOR 1530 TOMORROW, FEBRUARY 6.
MACOMBER

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY BASES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 FEB 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976ANKARA00999
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760044-0756
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760281/aaaacstd.tel
Line Count: 193
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 76 STATE 28134, 76 ANKARA 958, 76 STATE 26984
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 14 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 APR 2004 by ShawDG>; APPROVED <15 APR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TURKISH BASE NEGOTIATIONS
TAGS: MASS, MARR, PFOR, TU, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006